

MONTHLY REPORT ON FINANCIAL TRANSACTIONS

February 24, 2023

AT NOVEMBER 30, 2022

Note to the reader

The *Monthly Report on Financial Transactions* provides an overview of the Québec government's monthly financial results. It is produced to increase the transparency of public finances and to provide regular monitoring of the achievement of the budgetary balance target for the fiscal year. The financial information presented in this report is unaudited and is based on the accounting policies used in the government's annual financial statements.⁽¹⁾

The *Monthly Report on Financial Transactions at December 31, 2022* will be published at the same time as the *Québec Budget Plan – March 2023*.

Highlights for November 2022

At November 30, 2022, that is, for the first eight months of 2022-2023, the budgetary balance within the meaning of the *Balanced Budget Act* showed a deficit of \$1.1 billion. This represents a \$2.6-billion decrease in the budgetary balance compared to the same time last year.

The result is due to:

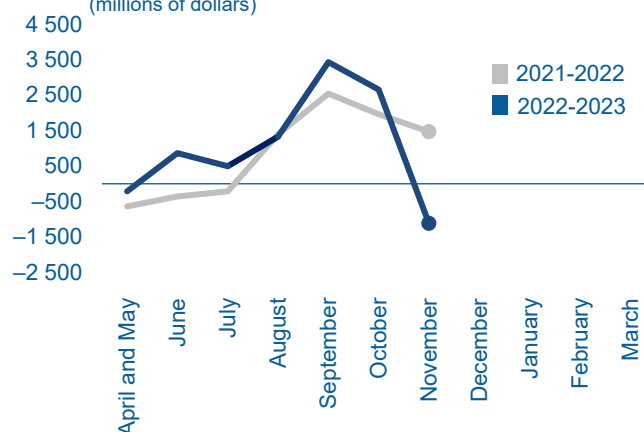
- revenues of \$92.7 billion;
- expenditures of \$91.8 billion;
- deposits of \$2.0 billion in the Generations Fund.

According to the data presented in the fall 2022 *Update on Québec's Economic and Financial Situation*, a budgetary deficit of \$5.2 billion is expected for the full year before use of the stabilization reserve (see Appendix 1).

- This deficit includes \$5.4 billion in new initiatives aimed at helping Quebecers cope with the rising cost of living, as well as a provision for economic risks and other support and recovery measures of \$1.0 billion.

Cumulative budgetary balance

(millions of dollars)



SUMMARY OF CONSOLIDATED RESULTS

(unaudited data, millions of dollars)

	November			April to November			
	2021	2022	Change	2021-2022	2022-2023	Change	Change (%)
Own-source revenue	9 003	8 869	-134	68 498	74 009	5 511	8.0
Federal transfers	2 261	2 332	71	18 713	18 702	-11	-0.1
Total revenue	11 264	11 201	-63	87 211	92 711	5 500	6.3
Portfolio expenditures ⁽²⁾	-10 743	-13 981	-3 238	-77 743	-84 746	-7 003	9.0
Debt service	-740	-770	-30	-5 759	-7 063	-1 304	22.6
Total expenditure	-11 483	-14 751	-3 268	-83 502	-91 809	-8 307	9.9
SURPLUS (DEFICIT)⁽³⁾	-219	-3 550	-3 331	3 709	902	-2 807	—
BALANCED BUDGET ACT							
Deposits of dedicated revenues in the Generations Fund	-273	-232	41	-2 236	-2 024	212	—
BUDGETARY BALANCE BEFORE USE OF THE STABILIZATION RESERVE	-492	-3 782	-3 290	1 473	-1 122	-2 595	—

REVENUE

Own-source revenue

At November 30, 2022, own-source revenue totalled \$74.0 billion. This represents an increase of \$5.5 billion (8.0%) compared to the same period last year.

- Changes in the main economic indicators had a positive effect on own-source revenue.

Tax revenue increased by \$4.6 billion (8.5%) to \$59.1 billion, due to:

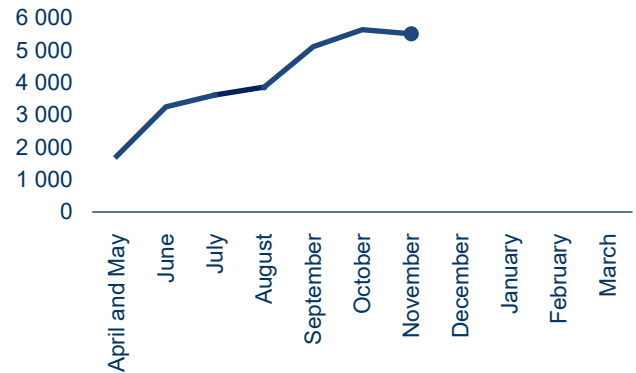
- a \$1.7-billion increase (6.6%) in **personal income tax** and a \$387-million increase (8.2%) in **contributions for health services**, mainly due to growth in wages and salaries;
- a \$1.0-billion increase (15.1%) in revenue from **corporate taxes**, due in particular to changes in the net operating surplus of corporations;
- a \$1.5-billion increase (8.9%) in **consumption taxes**, due to the increase in household consumption, which was supported by the good performance of the labour market and the use of accumulated savings.

Other own-source revenue increased by \$653 million (6.0%) to \$11.6 billion, due to:

- a \$61-million increase (1.6%) in **duties and permits**, mainly due to higher revenues from Québec's cap-and-trade system for greenhouse gas emission allowances (CAT system).
- a \$592-million increase (8.3%) in **miscellaneous revenue**, due in particular to the increase in revenues from the sale of goods and services and to the increase in interest income related to tax debts administered by the Agence du revenu du Québec, the effect of which was essentially mitigated by the decrease in investment income of the Generations Fund;

Revenue from government enterprises increased by \$233 million (7.5%), to \$3.3 billion. This increase is due in part to the increase in the value of electricity exports reported by Hydro-Québec and by a return to normal operations for Loto-Québec, whereas during the same period last year, the corporation had not fully resumed its activities due to public health restrictions related to the pandemic. The increase was mitigated by a decrease in Investissement Québec's results related to unfavourable financial market results from April to November 2022.

Cumulative change in own-source revenue
(millions of dollars)



OWN-SOURCE REVENUE (unaudited data, millions of dollars)

	November			April to November			
	2021	2022	Change	2021-2022	2022-2023	Change	Change (%)
Income and property taxes							
Personal income tax	3 007	2 985	-22	25 081	26 737	1 656	6.6
Contributions for health services	536	613	77	4 739	5 126	387	8.2
Corporate taxes	1 122	901	-221	6 893	7 932	1 039	15.1
School property tax	90	95	5	712	735	23	3.2
Consumption taxes	2 203	2 211	8	17 020	18 540	1 520	8.9
Tax revenue	6 958	6 805	-153	54 445	59 070	4 625	8.5
Duties and permits	722	642	-80	3 827	3 888	61	1.6
Miscellaneous revenue	936	1 019	83	7 136	7 728	592	8.3
Other own-source revenue	1 658	1 661	3	10 963	11 616	653	6.0
Total own-source revenue excluding revenue from government enterprises	8 616	8 466	-150	65 408	70 686	5 278	8.1
Revenue from government enterprises	387	403	16	3 090	3 323	233	7.5
TOTAL	9 003	8 869	-134	68 498	74 009	5 511	8.0

MONTHLY REPORT ON FINANCIAL TRANSACTIONS

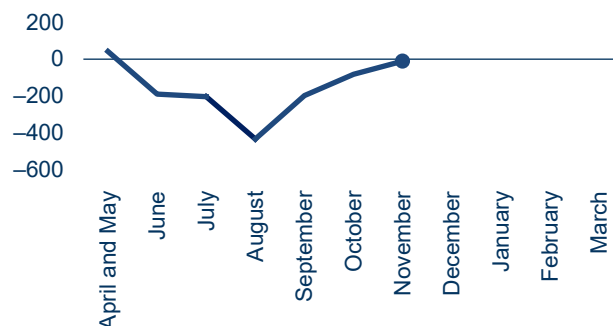
Federal transfers

At November 30, 2022, federal transfers totalled \$18.7 billion. This represents a decrease of \$11 million (0.1%) compared to the same period last year. This change is mainly due to a decrease in revenue from health transfers, partially offset by an increase in equalization revenue.

- Revenue from **health transfers** decreased by \$535 million (9.9%) to \$4.9 billion, mainly due to the decrease in the supplementary health transfer related to COVID-19 compared to the previous year.
- **Equalization** revenue increased by \$365 million (4.2%) to \$9.1 billion. This increase is partially due to growth in Canada's nominal GDP, which determines the pace of growth in the equalization envelope across Canada.

Cumulative change in federal transfers

(millions of dollars)



FEDERAL TRANSFERS

(unaudited data, millions of dollars)

	November			April to November			
	2021	2022	Change	2021-2022	2022-2023	Change	Change (%)
Equalization	1 094	1 139	45	8 746	9 111	365	4.2
Health transfers	679	610	-69	5 426	4 891	-535	-9.9
Transfers for post-secondary education and other social programs	136	118	-18	1 083	943	-140	-12.9
Other programs	352	465	113	3 458	3 757	299	8.6
TOTAL	2 261	2 332	71	18 713	18 702	-11	-0.1

EXPENDITURE

At November 30, 2022, consolidated expenditure totalled \$91.8 billion. This represents an increase of \$8.3 billion (9.9%) compared to the same period last year.

Expenditure in the **Santé et Services sociaux** portfolio increased by \$278 million (0.7%) to \$37.5 billion. This increase is mainly due to the indexation of salary scales of staff in health and social services institutions.

Expenditure in the **Éducation** portfolio increased by \$1.2 billion (10.9%) to \$12.2 billion. This increase is due in part to the indexation of salary scales as well as the increase in the number of students in educational institutions.

Expenditure in the **Enseignement supérieur** portfolio increased by \$504 million (9.0%) to \$6.1 billion. This growth is due in particular to increased spending by college and university educational institutions.

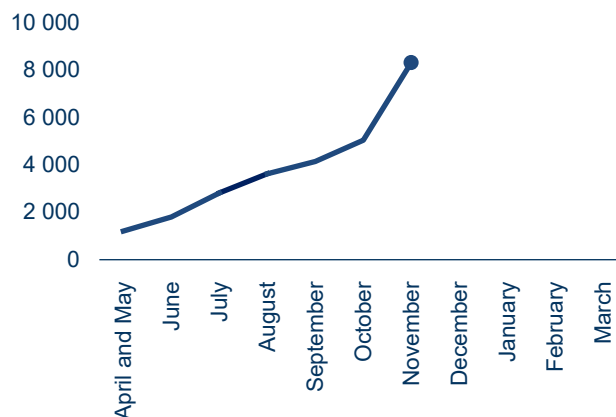
Expenditure in **other portfolios** increased by \$5.0 billion (20.9%) to \$29.0 billion, due, among other things, to:

- a \$3.1-billion increase in expenditure in the Emploi et Solidarité sociale portfolio, which is due to the recognition in November of the new one-time cost of living amount totaling \$3.5 billion;
- a \$653-million increase in expenditure in the Affaires municipales et Habitation portfolio, due in part to grants to promote access to quality, affordable housing and for the renovation of the low-income housing stock;
- a \$414-million increase in expenditure in the Transports et Mobilité durable portfolio, due in particular to the \$91-million compensation granted to the Caisse de dépôt et placement du Québec for studies related to the Réseau express métropolitain (REM) project in the east end of Montréal, the governance of which is now assumed by the government and the Ville de Montréal, as well as increased spending on road maintenance operations;
- a \$344-million increase in expenditure in the Famille portfolio, due in part to the increase in funding under the agreement on national clauses for childcare centres, the tax credit for childcare expenses and the family allowance.

Debt service expenditure increased by \$1.3 billion (22.6%) to \$7.1 billion. This increase is mainly due to the rise in interest rates.

Cumulative change in expenditure

(millions of dollars)



EXPENDITURE

(unaudited data, millions of dollars)

	November			April to November			
	2021 ⁽⁴⁾	2022	Change	2021-2022 ⁽⁴⁾	2022-2023	Change	Change (%)
Santé et Services sociaux	4 973	4 855	-118	37 188	37 466	278	0.7
Éducation	1 671	1 850	179	10 984	12 184	1 200	10.9
Enseignement supérieur	734	828	94	5 602	6 106	504	9.0
Other portfolios ⁽⁵⁾	3 365	6 448	3 083	23 969	28 990	5 021	20.9
Portfolio expenditures	10 743	13 981	3 238	77 743	84 746	7 003	9.0
Debt service	740	770	30	5 759	7 063	1 304	22.6
TOTAL	11 483	14 751	3 268	83 502	91 809	8 307	9.9

NET FINANCIAL SURPLUSES OR REQUIREMENTS

Composition of net financial surpluses or requirements

The government's revenues and expenditures are established on an accrual basis of accounting. Revenues are recognized when earned and expenses when incurred, regardless of when receipts and disbursements occur.

Net financial surpluses (requirements), on the other hand, consist of the difference between receipts and disbursements resulting from government activities. To meet its net financial requirements, the government uses a variety of financing sources, including cash and borrowings.

The various items for net financial requirements represent net receipts and disbursements generated by the government's loans, interests in its enterprises, fixed assets and other investments, by retirement plans and other employee future benefits, as well as by other accounts. This last item includes the payment of accounts payable and the collection of accounts receivable. Deposits in the Generations Fund also result in financial requirements.

For the period of April to November 2022, net financial requirements amount to \$8.8 billion and are due to:

- the \$902-million surplus resulting from the difference between government revenue and expenditure;
- the \$4.4-billion financial requirements for investments, loans and advances, due in part to an increase in the consolidation value of government enterprises;⁽⁶⁾
- the \$2.9-billion financial requirements related to government capital investments, mainly due to investments of \$5.9 billion, offset by amortization expenses of \$3.1 billion;⁽⁶⁾
- the \$1.9-billion financial requirements related to retirement plans and other employee future benefits liabilities, mainly resulting from the payment of government employee benefits of \$4.5 billion, partially offset by the net cost of plans of \$2.5 billion;⁽⁶⁾
- the \$1.6-billion surplus from other accounts⁽⁷⁾;
- the \$2.0-billion financial requirements generated by deposits in the Generations Fund.

NET FINANCIAL SURPLUSES OR REQUIREMENTS

(unaudited data, millions of dollars)

	April to November	
	2021-2022	2022-2023
SURPLUS (DEFICIT)⁽³⁾	3 709	902
Non-budgetary transactions		
Investments, loans and advances	-9 580	-4 421
Capital investments	-2 772	-2 857
Retirement plans and other employee future benefits	-1 971	-1 914
Other accounts ⁽⁷⁾	2 504	1 563
Deposits in the Generations Fund	-2 236	-2 024
Total non-budgetary transactions	-14 055	-9 653
NET FINANCIAL SURPLUSES (REQUIREMENTS)	-10 346	-8 751

CHANGE IN THE BUDGETARY BALANCE IN 2022-2023

Results at November 30, 2022, that is, for the first eight months of the fiscal year, showed a budgetary deficit of \$1.1 billion.

According to the data presented in the fall 2022 *Update on Québec's Economic and Financial Situation*, a budgetary deficit of \$5.2 billion is expected for 2022-2023 before use of the stabilization reserve.

Several factors will have a downward impact on the budgetary balance by March 31, 2023:

- the accelerating pace of monetary policy tightening and rising cost of living lead to a marked deterioration in the economic outlook:
 - nominal GDP growth of 10.7% in the period from April to September 2022 will fall to 4.6% for the rest of the year. As a result, revenue growth will slow to 5.1% as of March 31, 2023,
 - this situation, combined with the expected acceleration in expenditure growth (7.2% as of March 31, 2023) and deposits of dedicated revenues in the Generations Fund, will have the effect of reducing the budgetary balance by \$1.3 billion,
- new initiatives announced since March 2022 aimed at helping Quebecers cope with the rising cost of living, mainly the implementation of the Anti-Inflation Shield, of which a \$1.8-billion balance remains to be recognized :
 - the new one-time cost of living amount, which represents assistance totalling \$3.5 billion, was recorded in November;
- to offset the potential effects of a greater-than-expected economic slowdown, the budgetary deficit includes a provision for economic risks and other support and recovery measures of \$1.0 billion.

The use of the stabilization reserve will also make it possible to reduce the budgetary deficit in 2022-2023 to \$4.8 billion.

CHANGE IN THE BUDGETARY BALANCE IN 2022-2023

(millions of dollars)

	2022-2023
BUDGETARY BALANCE BEFORE USE OF THE STABILIZATION RESERVE – MONTHLY REPORT ON FINANCIAL TRANSACTIONS AT NOVEMBER 30, 2022	-1 122
UPCOMING RESULTS FROM DECEMBER 2022 TO MARCH 2023	
Results excluding new initiatives and provision	
Consolidated revenue	52 156
Consolidated expenditure	-52 255
Deposits of dedicated revenues in the Generation Funds	-1 229
Subtotal	-1 329
Balance of the initiatives announced since March 2022 to be recognized	
Implementing the Anti-Inflation Shield	-1 577
Improving housing affordability	-144
Strengthening security in Montréal	-53
Subtotal	-1 774
Provision for economic risks and other support and recovery measures	-1 000
TOTAL UPCOMING RESULTS	-4 103
BUDGETARY BALANCE BEFORE USE OF THE STABILIZATION RESERVE – DECEMBER 2022 UPDATE	-5 225
Use of the stabilization reserve	449
PROJECTED BUDGETARY BALANCE^(B) – DECEMBER 2022 UPDATE	-4 776

MONTHLY REPORT ON FINANCIAL TRANSACTIONS

APPENDIX 1: BUDGET FORECASTS – CHANGE SINCE THE MARCH 2022 BUDGET

BUDGET FORECAST FOR 2022-2023

(millions of dollars)

	March 2022 budget ⁽⁹⁾	Adjustments	Fall 2022 update ⁽¹⁰⁾	Change (%) ⁽¹¹⁾
REVENUE				
Income and property taxes				
Personal income tax	41 147	2 081	43 228	5.6
Contributions for health services	7 299	489	7 788	5.2
Corporate taxes	10 882	1 791	12 673	-2.0
School property tax	1 178	-65	1 113	3.4
Consumption taxes	26 706	-152	26 554	8.0
Tax revenue	87 212	4 144	91 356	5.1
Duties and permits	5 171	506	5 677	-6.3
Miscellaneous revenue	11 680	-126	11 554	7.9
Other own-source revenue	16 851	380	17 231	2.8
Total own-source revenue excluding revenue from government enterprises	104 063	4 524	108 587	4.7
Revenue from government enterprises	5 628	1 010	6 638	11.4
Total own-source revenue	109 691	5 534	115 225	5.1
Federal transfers	28 790	818	29 608	1.5
Total revenue	138 481	6 352	144 833	4.3
EXPENDITURE				
Santé et Services sociaux	-55 842	-1 645	-57 487	-0.7
Éducation	-19 120	14	-19 106	7.7
Enseignement supérieur	-10 141	-19	-10 160	13.5
Other portfolios ⁽⁵⁾	-45 041	-3 488	-48 529	13.5
Portfolio expenditures	-130 144	-5 138	-135 282	6.2
Debt service	-8 842	-1 681	-10 523	21.8
Total expenditure	-138 986	-6 819	-145 805	7.2
Provision for economic risks and other support and recovery measures	-2 500	1 500	-1 000	—
SURPLUS (DEFICIT)⁽³⁾	-3 005	1 033	-1 972	—
BALANCED BUDGET ACT				
Deposits of dedicated revenues in the Generations Fund	-3 445	192	-3 253	—
BUDGETARY BALANCE BEFORE USE OF THE STABILIZATION RESERVE	-6 450	1 225	-5 225	—
Use of the stabilization reserve	—	449	449	—
BUDGETARY BALANCE⁽⁸⁾	-6 450	1 674	-4 776	—

APPENDIX 2: PORTFOLIO EXPENDITURES

Since 2022-2023, government spending is no longer broken down by mission but rather by portfolio.

The portfolio expenditures presented in the *Monthly Report on Financial Transactions* correspond to those incurred in the various sectors of government activity. The expenditure level presented also provides another budget management tool, which contributes to the accountability of public decision-makers for their entire departmental portfolio.

In order to ensure comparability between the budget forecasts, the *Monthly Report on Financial Transactions* and the public accounts, the following table presents the portfolio expenditures after inter-portfolio eliminations have been allocated.

Inter-portfolio eliminations result from the elimination of reciprocal transactions between entities in different portfolios.

Portfolios tied to the delivery of public services are:

- **Santé et Services sociaux**, which mainly includes expenditure related to the activities of bodies in the health and social services network and the programs administered by the Régie de l'assurance maladie du Québec. This portfolio also includes the expenditures of other governmental organizations related to health, such as Héma-Québec;
- **Éducation**, which mainly includes expenditure related to the activities of pre-school, elementary and secondary educational institutions. This portfolio also includes programs to promote recreational and sports activities as well as programs related to the status of women;
- **Enseignement supérieur**, which mainly includes expenditure attributable to the activities of educational institutions at the college and university levels. This portfolio also includes student financial assistance;
- **Other portfolios**, which include expenditures in all other portfolios, other than the Santé et Services sociaux, Éducation and Enseignement supérieur portfolios. Other portfolios include government funding for the cultural, transportation and childcare sectors, as well as support for individuals, municipalities and businesses.

EXPENDITURES BY DEPARTMENTAL PORTFOLIO AFTER INTER-PORTFOLIO ELIMINATIONS

(unaudited data, millions of dollars)

	April to November 2022		
	Expenditures before distribution of inter-portfolio eliminations	Inter-portfolio eliminations	Expenditures after distribution of inter-portfolio eliminations
Santé et Services sociaux	37 466	-754	36 712
Éducation	12 184	-375	11 809
Enseignement supérieur	6 106	-152	5 954
Other portfolios	28 990	1 281	30 271
TOTAL	84 746	—	84 746

Consolidated financial information

Consolidated results include the results of all entities that are part of the government's reporting entity, i.e., that are under its control. To determine consolidated results, the government eliminates transactions carried out between entities in the reporting entity. Additional information on the government's financial organization and the funding of public services can be found on pages 14 to 19 of the document titled "[*Processus et documentation budgétaires : une reddition de comptes sur les finances publiques de l'État*](#)" (in French only).

Notes

- (1) A summary of the government's significant accounting policies can be found on pages 76 to 81 of Volume 1 of [*Public Accounts 2021-2022*](#). The impact of the following accounting standards issued by the Public Sector Accounting Board (PSAB), effective as of fiscal year 2022-2023, will be reflected in the public accounts as at March 31, 2023: PS 3450 Financial Instruments (as well as PS 1201 Financial Statement Presentation, PS 3041 Portfolio Investments and PS 2601 Foreign Currency Translation) and PS 3280 Asset Retirement Obligations.
- (2) Portfolio expenditures after inter-portfolio eliminations have been allocated are presented in Appendix 2.
- (3) Balance as defined in the public accounts.
- (4) Certain expenditures were reclassified between portfolios to take into account the transition to the 2022-2023 budgetary structure.
- (5) Other portfolios include inter-portfolio eliminations resulting from the elimination of reciprocal transactions between entities in different portfolios.
- (6) These items, which are included in the government's budgetary surplus (deficit), are eliminated in non-budgetary transactions because they have no effect on cash flow.
- (7) The financial surpluses or requirements pertaining to other accounts can vary significantly from one month to the next, in particular according to the time when the government collects or disburses funds related to its activities. For example, when the last day of the month is not a business day, QST remittances are collected at the beginning of the following month, such that the equivalent of two months' remittances can be collected in a given month.
- (8) Budgetary balance within the meaning of the *Balanced Budget Act*.
- (9) The data in this column is consistent with that of the financial framework as published in the [*Québec Budget Plan – March 2022*](#).
- (10) The data in this column is consistent with that of the financial framework as published in the [*Update on Québec's Economic and Financial Situation – Fall 2022*](#).
- (11) This is the annual change compared to results in 2021-2022.

For more information, contact the Direction des communications of the Ministère des Finances at 418-528-7382.

The report is also available on the Ministère des Finances website: www.finances.gouv.qc.ca.